

Cooperative Governance

Adjusted budget summary

2025/26					
R thousand	Appropriation	Special appropriation	Adjustments appropriation		Adjusted appropriation
			Decrease	Increase	
Amount to be appropriated	131 129 228	—	—	1 494 920	132 624 148
of which:					
Current payments	4 154 481	—	—	40 131	4 194 612
Transfers and subsidies	126 476 564	—	—	1 452 381	127 928 945
Payments for capital assets	498 183	—	—	2 408	500 591
Executive authority	Minister of Cooperative Governance and Traditional Affairs				
Accounting officer	Director-General of Cooperative Governance				
Website	www.cogta.gov.za				

Vote purpose

Improve cooperative governance across the three spheres of government, in partnership with provinces, municipalities, civil society and communities, to enable accelerated service delivery.

Performance

Indicator	Programme	MTDP outcome	Annual performance		
			Projected for 2025/26 as published in the 2025 ENE	Achieved in the first half of 2025/26 (April to September)	Changed target for 2025/26
Total number of municipalities where improvement measures to enhance spatial development framework compliance with the Spatial Planning and Land Use Management Act (2013) are recommended	Policy, Governance and Local Government Administration	Outcome 16: Improved service delivery at local government	70	22	–
Percentage of municipalities receiving the municipal infrastructure grant spending at least 60% of their allocations per year	Local Governmental Operations and Support		85%	81%	80% ¹
Total number of districts/metros supported to implement at least 1 district development model catalytic project from the approved One Plan per year	Local Governmental Operations and Support		52	15	40 ¹
Number of municipal disaster management plans assessed to enhance implementation of disaster risk reduction strategies for climate protection	National Disaster Management Centre		14	5	–
Number of people participating in the community work programme per year	Community Work Programme	Outcome 1: Increased employment and work opportunities	178 860	189 621	200 000 ¹

1. Target revised to align with the department's 2025/26 annual performance plan.

Progress

A total of 22 municipalities were assessed and provided with recommendations to improve compliance with the Spatial Planning and Land Use Management Act (2013) in the first half of 2025/26 against an annual target of 70. The remaining municipalities are scheduled to be assessed by the end of the year.

Adjusted estimates

Programme		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments ¹		
Administration	398 361	–	–	4 677	19 300	–	–	23 977	422 338
Local Government Operations and Support	19 608 089	–	–	(8 677)	–	–	–	(8 677)	19 599 412
Policy, Governance and Local Government Administration	106 470 851	–	–	4 000	23 479	–	–	27 479	106 498 330
National Disaster Management Centre	1 345 638	–	496 186	–	–	–	955 955	1 452 141	2 797 779
Community Work Programme	3 306 289	–	–	–	–	–	–	–	3 306 289
Total	131 129 228	–	496 186	–	42 779	–	955 955	1 494 920	132 624 148
Economic classification									
Current payments	4 154 481	–	–	(2 648)	42 779	–	–	40 131	4 194 612
Compensation of employees	451 528	–	–	–	–	–	–	–	451 528
Goods and services	3 702 953	–	–	(2 648)	42 779	–	–	40 131	3 743 084
Transfers and subsidies	126 476 564	–	496 186	240	–	–	955 955	1 452 381	127 928 945
Provinces and municipalities	125 978 050	–	496 186	–	–	–	955 955	1 452 141	127 430 191
Departmental agencies and accounts	486 704	–	–	–	–	–	–	–	486 704
Foreign governments and international organisations	795	–	–	–	–	–	–	–	795
Non-profit institutions	9 015	–	–	–	–	–	–	–	9 015
Households	2 000	–	–	240	–	–	–	240	2 240
Payments for capital assets	498 183	–	–	2 408	–	–	–	2 408	500 591
Buildings and other fixed structures	493 807	–	–	–	–	–	–	–	493 807
Machinery and equipment	4 376	–	–	2 408	–	–	–	2 408	6 784
Total	131 129 228	–	496 186	–	42 779	–	955 955	1 494 920	132 624 148

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, declared unspent funds, significant and unforeseeable economic and financial events, and expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025).

Programme 1: Administration

Subprogramme		2025/26							
		Adjustments appropriation							Adjusted appropriation
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
Ministry	43 570	–	–	4 553	–	–	–	4 553	48 123
Management	32 977	–	–	(1 524)	–	–	–	(1 524)	31 453
Corporate Services	169 185	–	–	1 148	19 300	–	–	20 448	189 633
Financial Services	55 153	–	–	3 000	–	–	–	3 000	58 153
Internal Audit and Risk management Office	13 509	–	–	(500)	–	–	–	(500)	13 009
Accommodation	83 967	–	–	(2 000)	–	–	–	(2 000)	81 967
Total	398 361	–	–	4 677	19 300	–	–	23 977	422 338
Economic classification									
Current payments	394 034	–	–	3 137	19 300	–	–	22 437	416 471
Compensation of employees	192 564	–	–	–	–	–	–	–	192 564
Goods and services	201 470	–	–	3 137	19 300	–	–	22 437	223 907
Transfers and subsidies	851	–	–	240	–	–	–	240	1 091
Provinces and municipalities	56	–	–	–	–	–	–	–	56
Foreign governments and international organisations	795	–	–	–	–	–	–	–	795
Households	–	–	–	240	–	–	–	240	240
Payments for capital assets	3 476	–	–	1 300	–	–	–	1 300	4 776
Machinery and equipment	3 476	–	–	1 300	–	–	–	1 300	4 776
Total	398 361	–	–	4 677	19 300	–	–	23 977	422 338

Programme 2: Intergovernmental Support

Subprogramme		2025/26							
		Adjustments appropriation							Adjusted appropriation
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
Management: Local Government Operations and Support	13 750	–	–	10 023	–	–	–	10 023	23 773
Municipal and Provincial Governance Support and Capacity Building	93 769	–	–	(18 700)	–	–	–	(18 700)	75 069
Municipal Infrastructure Grant	17 851 378	–	–	–	–	–	–	–	17 851 378
Integrated urban development grant	1 278 114	–	–	–	–	–	–	–	1 278 114
Municipal Infrastructure Support Agent	371 078	–	–	–	–	–	–	–	371 078
Total	19 608 089	–	–	(8 677)	–	–	–	(8 677)	19 599 412
Economic classification									
Current payments	107 519	–	–	(8 711)	–	–	–	(8 711)	98 808
Compensation of employees	83 057	–	–	–	–	–	–	–	83 057
Goods and services	24 462	–	–	(8 711)	–	–	–	(8 711)	15 751
Transfers and subsidies	19 006 763	–	–	–	–	–	–	–	19 006 763

Programme 2: Intergovernmental Support (continued)

Economic classification		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Provinces and municipalities	18 635 685	–	–	–	–	–	–	–	18 635 685
Departmental agencies and accounts	371 078	–	–	–	–	–	–	–	371 078
Payments for capital assets	493 807	–	–	34	–	–	–	34	493 841
Buildings and other fixed structures	493 807	–	–	–	–	–	–	–	493 807
Machinery and equipment	–	–	–	34	–	–	–	34	34
Total	19 608 089	–	–	(8 677)	–	–	–	(8 677)	19 599 412

Programme 3: Intergovernmental Policy and Governance

Subprogramme		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Management: Policy, Governance and Local Government Administration	4 983	–	–	7 600	–	–	–	7 600	12 583
Municipal Administration and Capacity	13 771	–	–	1 600	–	–	–	1 600	15 371
Municipal Funding and Revenue Support	27 701	–	–	(7 200)	–	–	–	(7 200)	20 501
Development Planning	18 173	–	–	2 500	–	–	–	2 500	20 673
Municipal Demarcation Board	77 186	–	–	–	–	–	–	–	77 186
South African Cities Network	9 015	–	–	–	–	–	–	–	9 015
Municipal Governance	21 541	–	–	(2 000)	–	–	–	(2 000)	19 541
Knowledge Management, Monitoring and Report Systems	21 964	–	–	1 500	–	–	–	1 500	23 464
South African Local Government Association	38 440	–	–	–	–	–	–	–	38 440
Local Government Equitable Share	106 087 022	–	–	–	–	–	–	–	106 087 022
Municipal Systems Improvement Grant	151 055	–	–	–	23 479	–	–	23 479	174 534
Total	106 470 851	–	–	4 000	23 479	–	–	27 479	106 498 330

Programme 3: Intergovernmental Policy and Governance (continued)

Economic classification	2025/26								
	Appropriation	Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
R thousand									
Current payments	259 188	–	–	3 976	23 479	–	–	27 455	286 643
Compensation of employees	91 164	–	–	(2 000)	–	–	–	(2 000)	89 164
Goods and services	168 024	–	–	5 976	23 479	–	–	29 455	197 479
Transfers and subsidies	106 211 663	–	–	–	–	–	–	–	106 211 663
Provinces and municipalities	106 087 022	–	–	–	–	–	–	–	106 087 022
Departmental agencies and accounts	115 626	–	–	–	–	–	–	–	115 626
Non-profit institutions	9 015	–	–	–	–	–	–	–	9 015
Payments for capital assets	–	–	–	24	–	–	–	24	24
Machinery and equipment	–	–	–	24	–	–	–	24	24
Total	106 470 851	–	–	4 000	23 479	–	–	27 479	106 498 330

Programme 4: National Disaster Management Centre

Subprogramme	2025/26								
	Appropriation	Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
R thousand									
Management: National Disaster Management Centre	23 342	–	–	17 668	–	–	–	17 668	41 010
Disaster Policy, Institutional Development and Compliance	12 719	–	–	5 827	–	–	–	5 827	18 546
Disaster Risk Reduction and Capacity Development	10 204	–	–	8 854	–	–	–	8 854	19 058
Disaster Preparedness, Response and Recovery	44 086	–	–	(32 349)	–	–	–	(32 349)	11 737
Coordination									
Municipal Disaster Recovery Grant	708 974	–	496 186	–	–	–	955 955	1 452 141	2 161 115
Disaster Response Grant	546 313	–	–	–	–	–	–	–	546 313
Total	1 345 638	–	496 186	–	–	–	955 955	1 452 141	2 797 779
Economic classification									
Current payments	87 651	–	–	–	–	–	–	–	87 651
Compensation of employees	51 223	–	–	–	–	–	–	–	51 223
Goods and services	36 428	–	–	–	–	–	–	–	36 428
Transfers and subsidies	1 257 287	–	496 186	–	–	–	955 955	1 452 141	2 709 428
Provinces and municipalities	1 255 287	–	496 186	–	–	–	955 955	1 452 141	2 707 428
Households	2 000	–	–	–	–	–	–	–	2 000
Payments for capital assets	700	–	–	–	–	–	–	–	700
Machinery and equipment	700	–	–	–	–	–	–	–	700
Total	1 345 638	–	496 186	–	–	–	955 955	1 452 141	2 797 779

Programme 5: Community Work Programme

Subprogramme		2025/26							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments		
Coordination, Partnerships and Implementation	3 248 929	–	–	32 000	–	–	–	32 000	3 280 929
Monitoring and Evaluation	57 360	–	–	(32 000)	–	–	–	(32 000)	25 360
Total	3 306 289	–	–	–	–	–	–	–	3 306 289
Economic classification									
Current payments	3 306 089	–	–	(1 050)	–	–	–	(1 050)	3 305 039
Compensation of employees	33 520	–	–	2 000	–	–	–	2 000	35 520
Goods and services	3 272 569	–	–	(3 050)	–	–	–	(3 050)	3 269 519
Payments for capital assets	200	–	–	1 050	–	–	–	1 050	1 250
Machinery and equipment	200	–	–	1 050	–	–	–	1 050	1 250
Total	3 306 289	–	–	–	–	–	–	–	3 306 289

Details of adjustments to the 2025 ENE**Unforeseeable and unavoidable expenditure – R496.186 million****Programme 4: National Disaster Management Centre**

An additional R496.186 million is allocated to the vote to reconstruct and rehabilitate municipal infrastructure damaged by floods in Eastern Cape in June 2025.

Virements and shifts within the vote

Programmes					
1. Administration					
2. Local Government Operations and Support					
3. Policy, Governance and Local Government Administration					
4. National Disaster Management Centre					
5. Community Work Programme					
From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 1		(1 540)	Programme 1		1 540
Goods and services	Operating leases, stationery ¹	(240)	Households	Leave gratuities ¹	240
	Fleet services	(300)	Machinery and equipment	Conference room furniture	300
	Training and development	(1 000)		Office equipment	1 000
Shifts within the programme as a percentage of the programme budget		0.4%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 2		(8 711)	Programme 1		2 677
Goods and services	Operating leases, travel and subsistence	(2 677)	Goods and services	Travel and subsistence	2 677
	Administration fees	(34)	Programme 2		34
	Travel and subsistence	(6 000)	Machinery and equipment	Office equipment	34
			Programme 3		6 000
			Goods and services	Venues and facilities	6 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0%			

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 3		(2 024)	Programme 3		24
Goods and services	Consultants	(24)	Machinery and equipment	Office equipment	24
Compensation of employees	Shifting of posts between programmes, vacant posts	(2 000)	Programme 5		2 000
			Compensation of employees	Salaries and wages	2 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0%			
Programme 5		(3 050)	Programme 1		2 000
Goods and services	Administration fees, travel and subsistence	(2 000)	Goods and services	Travel and subsistence	2 000
	Administration fees, travel and subsistence	(1 050)	Programme 5		1 050
			Machinery and equipment	Office equipment	1 050
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		0.1%			
Total		(15 325)			15 325

1. National Treasury approval has been obtained.

Rollovers – R42.779 million**Programme 1: Administration**

R19.3 million is rolled over for the payment for department Microsoft licences.

Programme 3: Policy, Governance and Local Government Administration

R602 000 is rolled over for a study on the digitisation of business application systems.

R2.415 million is rolled over for payments for the municipal prototypes pilot and validation project. The funds are required to finalise the outstanding deliverables.

R1.297 million is rolled over for payments for training on government municipal staff regulations and guidelines.

R3.1 million is rolled over for finalising the development of the electronic records management system in the OR Tambo district municipality.

R6.615 million is rolled over for upgrading ICT infrastructure, developing a disaster recovery system and providing an electronic performance management system in the Waterberg district municipality.

R9.45 million is rolled over for the payment of software licences for the infrastructure management system in eThekweni.

Other adjustments***Expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025) – R955 million*****Programme 4: National Disaster Management Centre**

An additional R955 million is allocated to the vote to reconstruct and rehabilitate municipal infrastructure damaged by disasters in KwaZulu-Natal, Mpumalanga, Limpopo and North West in 2024/25.

Expenditure outcome for 2024/25 and actual expenditure for 2025/26

Programme	2024/25					2025/26			
	Adjusted appropriation	Outcome				Adjusted appropriation	Adjusted appropriation/ Total (%)	Actual expenditure	
		Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation			Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
R thousand									
Administration	359 430	178 155	49.6	362 532	100.9	422 338	0.3	199 801	47.3
Local Government	18 755 533	7 561 428	40.3	18 756 416	100.0	19 599 412	14.8	8 286 563	42.3
Operations and Support									
Policy, Governance and Local Government	101 581 300	42 179 784	41.5	99 855 350	98.3	106 498 330	80.3	44 283 065	41.6
Administration									
National Disaster	2 042 393	203 856	10.0	2 011 712	98.5	2 797 779	2.1	419 288	15.0
Management Centre									
Community Work Programme	3 157 267	1 701 106	53.9	3 338 607	105.7	3 306 289	2.5	1 686 357	51.0
Total	125 895 923	51 824 329	41.2	124 324 617	98.8	132 624 148	100.0	54 875 074	41.4
Economic classification									
Current payments	3 961 802	2 063 615	52.1	4 069 774	102.7	4 194 612	3.2	2 065 688	49.2
Compensation of employees	369 869	184 943	50.0	372 679	100.8	451 528	0.3	198 640	44.0
Goods and services	3 591 933	1 878 607	52.3	3 697 030	102.9	3 743 084	2.8	1 866 960	49.9
Interest and rent on land	—	65	—	65	—	—	—	88	—
Transfers and subsidies	121 860 463	49 754 849	40.8	120 187 795	98.6	127 928 945	96.5	52 779 157	41.3
Provinces and municipalities	121 330 298	49 488 153	40.8	119 656 328	98.6	127 430 191	96.1	52 477 630	41.2
Departmental agencies and accounts	517 819	259 628	50.1	517 819	100.0	486 704	0.4	299 015	61.4
Foreign governments and international organisations	390	—	—	373	95.6	795	0.0	—	—
Non-profit institutions	8 664	4 332	50.0	8 759	101.1	9 015	0.0	95	1.1
Households	3 292	2 736	83.1	4 516	137.2	2 240	0.0	2 417	107.9
Payments for capital assets	73 658	5 865	8.0	64 357	87.4	500 591	0.4	30 229	6.0
Buildings and other fixed structures	58 309	—	—	57 842	99.2	493 807	0.4	28 327	5.7
Machinery and equipment	15 349	5 865	38.2	6 515	42.4	6 784	0.0	1 902	28.0
Payments for financial assets	—	—	—	2 691	—	—	—	—	—
Total	125 895 923	51 824 329	41.2	124 324 617	98.8	132 624 148	100.0	54 875 074	41.4

Expenditure trends

Total expenditure in 2024/25 was R124.3 billion, 98.8 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2024/25 was R51.8 billion, 41.2 per cent of the adjusted appropriation, whereas expenditure in the first half of 2025/26 is R54.9 billion, 41.4 per cent of the appropriation of R132.6 billion. Compared to the first half of 2024/25, expenditure over the same period in 2025/26 increased by R3.1 billion, 5.9 per cent. This was due to an increase in the disbursement of local government equitable share payments and departmental entities needing more funds earlier in the year.

Departmental receipts

	2024/25					2025/26				
	Adjusted estimate	Outcome				Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Actual receipts	
		Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted estimate				Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted estimate
R thousand										
Departmental receipts	4 191	2 922	69.7	5 165	123.2	3 200	3 409	100.0	1 591	46.7
Sales of goods and services produced by the department	761	102	13.4	226	29.7	900	905	26.5	103	11.4
Sales of scrap, waste, arms and other used current goods	23	23	100.0	23	100.0	—	1	0.0	1	100.0
Interest, dividends and rent on land	1 407	1 099	78.1	2 694	191.5	1 600	1 803	52.9	1 403	77.8
Sales of capital assets	—	—	—	332	—	—	—	—	—	—
Transactions in financial assets and liabilities	2 000	1 705	85.3	1 890	94.5	700	700	20.5	84	12.0
Total	4 191	2 929	69.9	5 165	123.2	3 200	3 409	100.0	1 591	46.7

Revenue trends

Mid-year revenue in 2024/25 was R2.9 million, 69.9 per cent of the adjusted estimate, whereas revenue in the first half of 2025/26 was R1.6 million, 46.7 per cent of the adjusted revenue estimate of R3.4 million. Compared to the first half of 2024/25, revenue over the same period in 2025/26 decreased by R1.3 million, 45.6 per cent. This was mainly due to fewer required corrections on the community work programme following double payments from 2023/24 that had to be rectified in 2024/25. Only a small correction was required in the first half of 2025/26.

Changes to transfers and subsidies, including conditional grants.

Summary of changes to transfers and subsidies per programme

2025/26									
		Adjustments appropriation							Adjusted appropriation
		Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
R thousand	Appropriation								
Administration									
Households									
Social benefits									
Current	–	–	–	240	–	–	–	240	240
Employee social benefits	–	–	–	240	–	–	–	240	240
National Disaster Management Centre									
Provinces and municipalities									
Municipalities									
Municipal bank accounts									
Capital	708 974	–	496 186	–	–	–	955 955	1 452 141	2 161 115
Municipal Disaster Recovery Grant	708 974	–	496 186	–	–	–	955 955	1 452 141	2 161 115

Summary of changes to conditional grants: Local government

2025/26										
R thousand	Appropriation	Special appropriation	Adjustments appropriation							Adjusted appropriation
			Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	
	708 974			496 186				955 955	1 452 141	2 161 115
National Disaster Management Centre		–	–		–	–	–			
Municipal disaster recovery grant	708 974	–	–	496 186		–	–	–	955 955	1 452 141

